Enabling a low-carbon electricity system for Southern Africa

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Abstract

Southern Africa faces the dual challenge of providing affordable energy to meet rapidly growing electricity demand while limiting carbon emissions and socio-environmental impacts. To develop optimal electricity pathways for Southern Africa under varying technology and fuel cost projections and energy policies, we combined open source geospatial, hydrologic, and electricity grid-investment models that represent renewable resources in high spatiotemporal detail. We found that if technology and fuel prices continue to

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follow current trends, wind and solar technologies can become the dominant sources of electricity in the region by 2040. Importantly, no new coal capacity was built in any scenario except when inter-regional transmission was constrained. Further, despite the abundant hydropower potential in the region, fewer than half of planned hydropower projects were cost-competitive, thus supporting river conservation efforts. Through continued build-out of renewable energy technologies and coordinated expansion of inter-regional transmission lines and electricity trade, Southern Africa could maintain its GHG emissions in 2040 at 2020 levels. Limiting coal plant lifetimes to 45 years (20 years less compared to reference) could halve emissions, but results in 13% higher total annual system costs. Alternatively, an 80% clean energy target resulted in a similar 50% reduction in annual GHG emissions by 2040 but costs only 6% or USD \$3/MWh more than reference. Our study shows feasible pathways for Southern Africa to develop an affordable and low-carbon electricity system.

Keywords: wind, solar, renewable energy, electricity, Africa

1 Highlights

- We develop optimal 2040 electricity pathways for Southern Africa
- Wind and solar are likely to be the dominant forms of generation ca pacity by 2040
- No new coal capacity is required except when transmission is constrained
- Less than half of planned hydropower projects are economical
- An 80% clean energy target halves reference emissions at 6% higher costs

¹⁰ Context and scale

Electricity demand is projected to double in the twelve countries of conterminous Southern Africa. The challenge is to meet this growing demand while limiting carbon emissions and the socio-environmental impacts of electricity infrastructure. We developed optimal energy pathways for the region's electricity sector. If current technology and fuel cost trends continue, wind and solar dominate new capacity investments by 2040. No new coal power

plants are built, except when inter-regional transmission capacity is limited. 17 Despite abundant hydropower potential, less than half of planned project 18 capacity is economical, and the alternatives to hydropower appear to be a 19 viable pathway to avoid the socio-environmental impacts of large hydropower 20 projects. Electricity trade increases 15-30 times across scenarios, highlight-21 ing the importance of further developing the inter-regional electricity market. 22 Lastly, meeting demand with 80% clean energy can halve emissions in 2040 23 compared to the reference scenario but cost only 6% more, an increase that 24 may be subsidized by international donors. 25

²⁶ 1. Introduction

The energy transition in Southern Africa epitomizes the twin challenges facing developing regions: providing affordable energy services to meet growing demand while limiting greenhouse gas (GHG) emissions and socio- environmental impacts. This region, encompassing twelve conterminous member countries of the Southern African Power Pool (SAPP), is expecting a 60% growth in population and more than doubling in electricity demand by 2040 [1].

With large coal resources in South Africa (14th largest GHG emitter 34 in the world and the largest in Africa), Mozambique, and Botswana, this 35 growth in energy demand could be met by new coal capacity, thus increasing 36 the region's GHG emissions. The large hydropower potential remaining in 37 the region's Congo and Zambezi rivers, two of Africa's five largest rivers, 38 could also be exploited, but at high environmental and social costs [2, 3]. At 39 the same time, new natural gas discoveries in the region and vast amounts of 40 high-quality renewable wind and solar resources may have the potential to 41 create a cleaner and cost-effective future electricity system [4, 5]. Although 42 Southern Africa, like other developing regions, has little historic responsi-43 bility for anthropogenic climate change, their energy development pathways 44 will have profound implications for future GHG emissions, natural resource 45 conservation, and the livelihoods of local communities. Energy planning 46 in Southern Africa has largely relied on fossil fuels and hydropower, with 47 minimal roles for wind and solar technologies despite their rapidly declining 48 capital costs [1]. 49

Previous studies of Southern Africa's electricity system have shown that
 alternative, more sustainable energy futures may be possible. However, these
 studies were carried out with analytical tools that only partially address the

many complexities associated with designing large-scale power grids. For ex-53 ample, Wu et al. (2017) [5] estimated the regional availability of wind and 54 solar resources and assessed the high-level impact of transmission intercon-55 nections on wind and demand variability, but without explicitly modeling 56 the transmission investments and operations of the region's power system. 57 Other studies have examined power sector investments and electricity trade 58 in Southern Africa, but these either used models with low temporal and spa-59 tial resolution that do not adequately capture the variability of wind, solar, 60 and hydropower [6, 7, 8, 9, 10] or did not optimize new transmission and/or 61 hydropower project investments [6, 7]. 62

Moreover, none of the aforementioned studies explicitly represented hy-63 dropower generation with spatio-temporal specificity using basin-level hy-64 drologic modeling and project-specific energy availability. Representing hy-65 dropower generation with sufficient spatio-temporal detail is critical given the 66 complementary roles that hydropower can serve in a high variable renewable 67 power system and the large potential and planned capacity that exists in the 68 region. Previous studies and current policies have focused on developing this 69 hydropower potential, especially for exports through regional interconnec-70 tions [1, 11, 12]. These studies, however, may have overlooked the opportu-71 nities that lie in coordinating the expansion of solar, wind, and hydropower 72 resources. Most previous aforementioned studies have not explored the value 73 of recent cost declines in wind, solar PV, and battery storage cost projec-74 tions, which could potentially underestimate their role in Southern Africa's 75 electricity futures. Other studies that have addressed these gaps did so only 76 for South Africa [13, 14, 15]. However, given the potentially important role 77 of regional electricity trade in enabling more renewable energy development, 78 it is critical to model the interconnected region as a whole. 79

To address these gaps, we developed energy pathways for Southern Africa's electricity sector by comprehensively characterizing the cost and potential for both renewable and conventional technologies and balancing system costs with GHG emissions and socio-environmental externalities. To design these pathways, we developed a numerical modelling framework that explicitly accounts for the spatio-temporal variability of current and future generation, storage, and transmission resources across the entire region.

The framework uniquely links three open-source models that represent renewable resources with high spatio-temporal detail. First, we developed a detailed electricity system model for the twelve conterminous countries of the SAPP using high spatial and temporal resolution wind, solar, and

hydropower generation data (GridPath). The GridPath platform can co-91 optimize generation, storage, and transmission investments and their op-92 erations across multiple investment periods under different economic and 93 technical constraints [15, 16]. Second, to characterize the supply of renew-94 able generation for GridPath, we developed a renewable energy resource 95 assessment model (MapRE) [17, 5] that captures the spatial diversity and 96 temporal variability of wind and solar resources. Third, we developed VIC-97 Res-Southern-Africa, a process-based hydrological-water management model 98 simulating daily river discharge and hydropower production across all existgc ing and planned hydropower plants [18]. We designed seven scenarios that 100 explore the effects of technology and fuel cost trajectories and energy policies 101 out to 2040 (Table 1) 102

Table 1: Core scenarios and assumptions

Scenario Names	Renewable energy costs Declining: Renewable energy and battery capital costs decline as per NREL ATB 'low' forecasts [19] Static: Cur- rent costs for both renew- ables remain the same as in 2017 out to 2040 [1]	Fossil fuel prices Rising: Prices for coal and natural gas increase based on SAPP's plan [1] Static: Fossil fuel costs re- main the same out to 2040	Transmission Optimized Tx: Transmission (Tx) investments and operations are co- optimized with generation and storage capac- ity investments and operations Existing Tx: no new tx capacity Planned Tx: new tx restricted to current plans based on the SAPP Plan [20, 21]	Coal retire- ment 65 years: normal coal lifetime 55 years and 45 years: earlier retire- ments	Clean energy target None: no clean en- ergy target 80% by 2040: 80% clean energy (wind, so- lar, other renewables, hydropower, nuclear) by 2040, roughly halving the annual 2020 GHG emis- sions by 2040.
Reference Static costs Existing Tx Planned Tx Coal ret. 55y Coal ret. 45y Clean 80%	Declining Static	Rising Static	Optimized Tx Existing Tx Planned Tx	65 years 55 years 45 years	None 80% by 2040

We developed seven core scenarios with varying combinations of capital costs of solar, wind, and battery, prices of fossil fuels, transmission (Tx) interconnections, retirement (ret.) ages of installed coal fleets, and a clean electricity target by 2040 (Table 1). The Reference scenario includes the most favorable set of assumptions for minimizing cost (extrapolation of current

cost trends, optimized transmission build, longest coal power plant lifetime). 108 Each core scenario then examines the impact of varying a key assumption 109 (e.g., static costs) or adding an additional constraint (e.g., clean energy tar-110 get). As additional sensitivities, we also examine the effects of precipitation 111 variability on hydropower generation, limitations on natural gas capacity, and 112 additional interactions between costs, transmission, and coal retirements. We 113 evaluate the results in terms of optimal investments in generation, storage. 114 and transmission infrastructure, as well as system costs and GHG emissions. 115

116 2. Results

117 2.1. Wind, solar, and hydropower potential

We quantified and characterized wind, solar PV, and hydropower re-118 sources in the region. For wind and solar, we spatially identified suitable 110 candidate project sites by excluding low quality resources, protected areas, 120 and unsuitable land-use land-cover types (e.g., forest cover, urban areas), and 121 then quantified their installed capacity and energy generation potential (Fig. 122 1). We found that generation potential for both wind and solar PV exceeds 123 future electricity demand (2040) in all countries, except Eswatini, which has 124 lower land use and land cover suitability for large-scale solar despite relatively 125 high solar radiation [22]. 126

The region has large existing and potential hydropower capacity, with 127 eight out of the twelve countries currently dependent on hydropower for more 128 than half of their electricity generation (Fig. 1). Simulations of the VIC-Res-129 Southern-Africa hydrologic model show that the average hydropower gener-130 ation potential exceeds future electricity demand (2040) in two countries— 131 DRC and Mozambique—and exceeds half of the future demand in five ad-132 ditional countries—Angola, Lesotho, Namibia, Zambia, and Zimbabwe (Fig. 133 1).134

135 2.2. New capacity and generation

Coal capacity has historically been a key generation technology 136 for the region, but continued investments in this technology will 137 likely be uneconomic with optimal transmission expansion. Re-138 sults from the optimal, least-cost planning scenarios using the GridPath 139 model show that no new coal capacity is required in any of the twelve coun-140 tries of SAPP over the next 20 years, except when transmission capacity 141 is constrained (Existing and Planned Tx scenarios) (Fig. 2A). In these 142



Figure 1: (A) Installed capacities (2017) and existing and planned interconnection lines, (B) Capacities of existing and planned hydropower dams, (C-D) Capacity factors of solar and wind projects, identified by MapRE analysis, (E) Average hydro-electricity availability from existing and planned dams, simulated by VIC-Res. Black segments represent the 2040 energy demands. Energy demand for South Africa and Tanzania is greater than the y-axis limit and is not shown in subfigure E, (F) Average solar and wind energy availability with 2040 energy demands.



Figure 2: (A) Existing (hatched bars) and new (solid bars) generation capacities and (B) energy generation across 2020-2040 for seven core scenarios with varying renewable energy and fossil fuel costs, transmission capacity (Tx), retirement age of coal fleets, and an 80% clean energy target. Additional results for effects of limitations on natural gas capacity, additional interactions between technology and fuel costs, and hydro-climatological variability are provided in Fig. S1 and S2. Country-wise new generation capacities for the core and sensitivity scenarios are shown in Fig. S3-S8.

transmission-constrained scenarios, new coal power plants are deployed in 143 South Africa, Malawi, and DRC because Malawi and DRC are not well con-144 nected to the rest of the SAPP, even when considering planned transmission 145 (see Fig. S3). When transmission is constrained, new coal capacity is also 146 required in South Africa, but only when renewable energy and fossil fuel 147 costs remain static or when coal plants are retired 20 years early (45 year 148 lifetime), thus replacing part of the retired capacity (Fig. S4). When Grid-149 Path is allowed to build as much new inter-regional transmission capacity as 150 needed to minimize system costs, new coal capacity is completely avoided, 151 even if technology costs do not change or existing coal plants are retired early. 152 This highlights the pivotal role of additional transmission capacity along key 153 corridors in the SAPP. 154

If technology and fuel costs follow anticipated trends, wind and 155 solar technologies are likely to cost-competitively dominate future 156 electricity generation investments in Southern Africa, and thus be 157 the dominant source of electricity in the region by 2040. In all 158 scenarios except Static Costs, wind and solar PV comprise the largest share 159 of new capacity, varying from 23% to 42% and 36% to 44%, respectively, or 160 59% to 86% together (Fig. 2). In the Reference scenario, new solar PV and 161 wind capacities of 66 GW and 40 GW, respectively, are deployed by 2040. 162 To meet this requirement, the region would need to build 5 GW of variable 163 renewable energy capacity every year until 2040, which is approximately 164 five times the annual average installation rate from 2016 to 2020 [23, 24]. 165 Note that capacity requirements are lower in earlier years and increase in 166 later years—which may be enough time to develop the required human and 167 institutional capacity. Balancing the additional variability of generation from 168 new wind and solar capacity requires 7-12 GW of 4-6 hours of battery storage 169 capacity. Most of the battery storage capacity is in South Africa because of 170 its relatively inflexible coal generation fleet and its large capacity of wind 171 and solar PV. In contrast, less than 1 GW of battery storage is required in 172 the Static Costs scenario. 173

Commensurate with new capacity installations, shares of wind and solar energy together comprise the largest shares of total energy generation in 2040 across all but the Static Costs scenario. In the Static Costs scenario, share of wind and solar reaches only 12% and clean energy—which also includes nuclear, hydropower, and other renewable energy sources—meets only 29% of demand in 2040. However, in the Reference scenario, the cost-effective share of wind and solar generation more than triples to 39% and clean energy

doubles to 58% in 2040 compared to the Static Costs scenario (Fig. 2). 181 Retiring coal plants at 45 years further increases the share of clean energy to 182 70%, while the clean energy target policy has the highest clean energy share 183 by meeting its explicit goal of 80%. Surprisingly, increasing inter-regional 184 transmission capacity, which allows the region as a whole to access more 185 lower-cost wind and natural gas resources in specific countries, does not have 186 a significant effect on total renewable energy or clean energy shares, since 187 there is a concomitant decline in solar and hydropower generation. 188

Retiring coal plants early can cut the share of coal generation by 75% in 2040. Limiting coal plants to lifetimes of 55 years and 45 years requires retiring 19 GW (49% of 40 GW installed) and 35 GW (88%), respectively, of existing coal capacity by 2040 compared to 9 GW (23%) if plants are retired after 65 years (Fig. S9). Consequently, the share of coal generation falls significantly by 2040 as coal plants retire early—18% for 55 years and 6% for 45 years, compared to 25% for 65 years.

Due to the region's significant existing and newly discovered natural gas 196 reserves and greater flexibility of gas generators compared to coal power 197 plants, natural gas becomes the largest source of conventional generation by 198 2040. In the Reference scenario, 28 GW of gas generation capacity is required 199 by 2040. This is one-fifth of total new capacity and 18 times more than the 200 region's existing gas installed capacity in 2020. While 13% of this capacity 201 is built in South Africa, the rest is built in Angola, Mozambique, Namibia, 202 and Tanzania. With more favorable costs for fossil fuels in the Static Costs 203 scenario, natural gas becomes even more cost-competitive and its capacity 204 almost doubles to 50 GW by 2040 compared to the Reference scenario. 205

206 2.3. Hydropower investments and generation

Despite the abundant availability of hydropower for future de-207 velopment (43 GW of planned capacity [1]), less than half of all 208 planned hydropower capacity is needed in all scenarios. In the Ref-209 erence scenario, only 14 GW or one-third of planned hydropower capacity is 210 required (Fig. 2). If renewable energy and fossil fuel costs remain the same 211 (Static costs scenario), hydropower capacity additions reduce to 9 GW or 212 21% of planned capacity, because fossil fuel plants outcompete the proposed 213 hydropower projects. Even when coal plants are retired early, only a limited 214 amount of new hydropower capacity is built. In the most favorable scenario 215 for hydropower (Clean 80%), 20 GW or 47% of planned capacity is built. On 216

the whole, at least 23 GW or just over half of planned hydropower capacity is uneconomic across all scenarios.

Notably, most projects planned in the DRC's Congo River basin, which 219 has one of the highest levels of undeveloped hydropower potential in the 220 world, are not required in any of our scenarios, including the most hydropower-221 favorable Clean 80% scenario (Fig. 3). These projects include the Inga 222 dams, which are the largest proposed dams in the Southern African region 223 [1]. Selection of hydropower projects is driven mainly by investment costs 224 and annual capacity factors, but access to inter-regional transmission and 225 favorable seasonal generation profiles also play a role. With increasing fossil 226 fuel costs, more favorable costs for wind and solar (Reference scenario), and 227 a higher clean energy target (Clean 80% scenario), more hydro projects are 228 built, primarily those with lower capital costs and higher capacity factors 229 (Fig. 3). 230

Contrary to prevailing assumptions among power system planners and investors [1, 11], new transmission interconnections, either optimally built or based on current plans, do not seem to allow or encourage more hydropower development (Fig. 2). In the Reference scenario where new transmission is built optimally, new hydropower capacity slightly decreases compared to the scenario with existing transmission capacity (See Fig. S3), and is replaced mainly by wind and natural gas capacity as explained next.



Figure 3: (A) Projected hydropower capacities built under different scenarios as a percentage (color-scale) of available planned capacities. Size of bubbles indicates planned capacities of projects aggregated by basin and country, ranging from 40 to 16,994 MW. (B) Relationship between capital costs and annual capacity factors of individual hydropower projects and their built status by scenarios. Size of bubbles indicates planned capacities of the individual projects, ranging from 30 to 7,942 MW.

238 2.4. Transmission interconnections and electricity trade

Transmission investments beyond planned capacity are needed 239 to avoid new coal and expand development of low-cost wind and 240 **natural gas capacity.** Across all scenarios that optimally build new trans-241 mission, inter-regional transmission capacity (defined by capacity-length or 242 MW-km) increases by 40-130% (Fig. 4 and Table S1) compared to the ex-243 isting transmission capacity in 2020. All scenarios with optimized transmis-244 sion build 2-8 times more capacity along inter-regional corridors than in the 245 Planned Tx scenario. Most of the optimally deployed transmission capacity 246 is built after 2030, allowing sufficient lead time from present day. Impor-247 tantly, more transmission capacity enables more wind capacity by providing 248 access to better quality but geographically dispersed wind resources across 249 the region, and provides greater access to natural gas resources in Angola, 250 Tanzania, Mozambique, and Namibia to meet demand in the rest of the re-251 gion. As a result, it avoids reliance on coal, specifically in Malawi and DRC, 252 and some battery storage and large hydropower capacity. 253

Inter-regional electricity trade increases substantially in 2040 compared to 254 2020 across all scenarios, enabling the development of spatially heterogeneous 255 low-cost renewable energy and natural gas resources (Fig. 4). By 2040, 256 while electricity demand doubles, total electricity trade grows to four times 257 the 2020 trade volume (Figs. 4G and S11) in the Reference scenario with 258 optimal transmission and higher shares of renewables. Static Costs and early 259 coal retirement scenarios show even greater electricity trade—about eight 260 times the 2020 trade volume—mainly to enable greater natural gas generation 261 exports from Angola, Mozambique, Tanzania, and Namibia. Thus, a high 262 renewable energy system (Reference and Clean 80% scenarios) may require 263 less transmission capacity and lower volumes of electricity trade compared to 264 a regional system with a high natural gas generation capacity (Static costs 265 and early coal retirement scenarios) (Fig. 4G) because of the concentration 266 of natural gas resources in a few countries. 267



Figure 4: (A-F) New-built transmission capacity over 2020-2040, and country-wise generation mix for 2040 across six scenarios. 'Existing Tx' scenario does not consider new transmission, and thus, it is not shown. (G) Total electricity trade across SAPP over 2020-2040. New transmission capacity tabular results are provided in Tables S1 and S2.

268 2.5. System costs and emissions

Energy policy and market assumptions can significantly reduce 269 GHG emissions with minor annual system costs increases, except 270 if coal power plants are retired at 45 years. In the Reference scenario, 271 GHG emissions in 2040 return to 2020 levels (Fig. 5). The Static Costs 272 scenario is the upper bookend for GHG emissions—increasing nearly 50% 273 over 2020 levels—because favorable costs encourage more fossil fuel capacity 274 and generation. The Coal Ret 45y scenario has the lowest cumulative carbon 275 emissions by 2040, with Clean 80% having similar annual emissions by 2040. 276 Early coal retirements limit GHG emissions but also result in higher sys-277 tem costs. Retiring coal plants 10 years earlier (55 year lifetime) results 278 in 17% lower emissions in 2040 and only 4% higher costs compared to the 279 Reference scenario. However, annual GHG emissions decrease by 48% when 280

assuming 45 years lifetimes, yet costs increase by 13%.
Additional and planned transmission capacity alone only modestly increases system costs and reduces carbon emissions. This is because even
in the Existing Tx scenario, electricity trade in 2040 is significantly greater
than in 2020, thus capturing the benefits of utilizing existing transmission
capacities for sharing resources and reducing system costs.

Adopting a high clean energy target (80%) can halve annual GHG emis-287 sions to levels comparable with a 45-year coal retirement policy in 2040, 288 albeit with greater cumulative emissions. This higher clean energy target 289 is cost-optimally met with an additional 14 GW (21% increase) of wind, 45 290 GW (110% increase) of solar, and 6 GW (46% increase) of hydropower ca-291 pacity compared to the Reference scenario. Meeting the 80% clean energy 292 target would result in annual costs that are 6% greater or 3 USD per MWh 293 more than the reference scenario, resulting in an average carbon emission 294 mitigation cost of 18 USD/MWh in 2040 (Fig 5). This annual cost increase 295 in 2040 is less than half of that for the Coal Ret 45y scenario. 296



Figure 5: Annual system costs (operating and investment) and carbon emissions across 2020-2040 for the seven core scenarios. Capital costs of existing generation infrastructure are assumed to be the same and sunk across all scenarios. They are thus excluded from total systems costs. Costs depicted here all increase over time because fixed costs of existing infrastructure comprise a greater share of total costs in earlier years. This does not imply that average annual costs increase over time.

297 3. Discussion

298 3.1. Wind and solar will dominate if costs remain favorable

In the absence of ambitious decarbonization policies, how renewable en-299 ergy and fossil fuel costs change will be one of the most important determi-300 nants of the balance between wind, solar PV, and natural gas investments and 301 generation. Continued reduction in wind, solar PV, and battery costs [19, 25] 302 can cost-effectively enable Southern Africa's electricity system to limit its 303 emissions to 2020 levels. But if costs remain static, least-cost investments 304 would be dominated by natural gas capacity, and the region would require 305 significant international financing and decarbonization policies to mitigate 306 GHG emissions. Yet, historical trends and most forecasts are depicting a 307 future with declining renewable energy and battery storage costs [26, 27] and 308 increasing fossil fuel costs [1], thereby making a high renewable energy future 309 much more plausible than one dominated by natural gas. 310

In this regard, our results are significantly different from those of previous studies, specifically the Southern African Power Pool Plan [1], which projects an electricity system dominated by coal, large hydropower, and natural gas, with wind and solar energy limited to only 2 GW, a small fraction of projected total capacity in 2040. Our results showing high shares of renewable energy are similar to those reported by recent studies that assume the latest technology cost projections but are focused only on the country of South Africa [13]. We find a more balanced share of new wind and solar capacity compared to more solar-dominated portfolios reported in other studies [10, 28].

321 3.2. Additional transmission capacity is needed to avoid new coal 322 capacity, but early coal retirements or clean energy targets 323 are needed to avoid coal generation

Irrespective of cost trajectories, no new coal capacity is needed across 324 any of the scenarios, except when new transmission is limited to current 325 plans. This result reflects not only the large, high quality renewable resources 326 available in the region but also the availability of cost-effective domestic 327 natural gas resources. Yet, the share of coal generation in 2040 remains fairly 328 high (25%) in the Reference scenario and 16% in the Clean 80\% scenario), 329 unless coal plants are retired early. Early retirement results in low shares of 330 coal generation and thus in reductions of carbon emissions as well as improved 331 air quality and health outcomes—which have economic benefits that we did 332 not quantify in this study [29]. However, early coal retirement have higher 333 system costs because of the need to build replacement generation capacity. 334

In deciding whether and how early to retire coal capacity, policymakers 335 and stakeholders must balance potential emissions savings with potential in-336 creases in system costs. International climate funding could not only provide 337 the additional direct costs of retiring coal early but also finance the em-338 ployment opportunities needed to ensure an equitable transition away from 339 coal-based local economies [30]. For example, the US, UK, and EU recently 340 committed to USD 8.5 billion to support the phaseout of coal in South Africa, 341 the country with the most coal capacity and GHG emissions in Africa. As a 342 comparison, we found that achieving 80% reduction in emissions from South-343 ern Africa's electricity sector by 2040 will cost 9 billion USD more than the 344 reference scenario, while the cost to retire coal power plants at 45 years will 345 cost 17 billion USD more (Fig. S12). Note that these costs do not account 346 for co-benefits or impacts including those from improved health outcomes, 347 labor transitions, or GHG emission reductions. While the pledge to provide 348 support for South Africa's energy transition is a commendable start, inter-349 national financial commitments would benefit from being grounded in goals 350

³⁵¹ supported by analyses to understand how much support may be required to
 ³⁵² achieve a specific goal.

353 3.3. Most planned hydropower is uneconomic

Hydropower has remained a cornerstone of electricity planning in the 354 Southern African region largely due to the comprehensively-studied and in-355 ventoried hydropower potential in the region. However, large hydropower 356 projects incur high upfront costs [31], often suffer from cost and time overruns 357 [32, 33], have substantial environmental and social impacts [34, 35, 36, 37, 38], 358 and are vulnerable to the impacts of climate extremes (e.g., droughts) [7, 39]. 359 Results show that less than half of planned hydropower projects are se-360 lected irrespective of policy or cost assumptions, including an 80% clean, 361 non-carbon target. Accounting for the risks of cost overruns and social and 362 local environmental impacts would only further diminish the number of eco-363 nomic planned hydropower projects. We find that wind, solar PV, and bat-364 tery storage are cost-effective and reliable alternatives to large hydropower, 365 which is similar to findings in other developing regions, such as Southeast 366 Asia and South America [40, 41, 42]. 367

368 3.4. Significantly increasing electricity trade will be necessary for 369 cost-optimal power system operations.

Inter-regional electricity trade has declined in Southern Africa over the 370 last decade [43]. However, if the Southern African electricity system were 371 to operate cost-optimally, total electricity trade would need to increase by 372 15 times the current trade volume with Reference scenario assumptions, and 373 30 times with Static Costs scenario assumptions. Increasing electricity trade 374 will require SAPP member countries to address generation supply and trans-375 mission constraints, make bilateral trades more flexible, and increase com-376 petitive market trading [44, 43]. However, increased market-based regional 377 investments and dispatch may reduce national electricity sovereignty for some 378 countries by relying on imports and will require institutional strength and 379 political stability in the region to enable unhindered trade [28]. 380

Increased transmission capacity in the absence of a clean energy target can enable cost and emissions savings but these savings are modest. However, our simplified transmission model may overestimate the limits of interregional electricity transfers by not capturing some technical and economic constraints other than fixed transmission losses. If existing inter-regional transfer capacities and flow limits are lower than our model assumptions,then additional transmission capacity will result in greater benefits.

In summary, the Southern African region has tangible opportunities for 388 limiting future emissions from its electricity sector while also reducing elec-389 tricity system costs. The key enabling factors are wind, solar PV, and battery 390 storage technologies that continue to decline in cost. Importantly, all energy 391 pathways only weakly rely on hydropower and most avoid new coal, thereby 392 limiting GHG emissions, improving health impacts, and contributing to pro-393 tect ecosystems of key global importance. Enabling these pathways would 394 require decision-makers to critically reevaluate current power system plans 395 that rely on new coal capacity and uneconomic planned hydropower projects. 396 A transparent analytical planning approach with adequate representation of 397 wind and solar potential and costs, as demonstrated in this study, would be 398 critical in such a reevaluation. 390

400 4. Methods

401 4.1. Wind and solar resources

We adapted and built upon the Multi-criteria Analysis for Planning Re-402 newable Energy (MapRE) modeling framework, which was first developed 403 for and applied to regions in Africa [5]. MapRE is a spatial energy systems 404 modeling framework that integrates renewable resource assessment and es-405 timation of multiple criteria for decision making analysis [5]. Using wind 406 and solar average resource data sets [45, 46], and applying constraints on 407 elevation and slope [47, 48], and global and country-specific protected areas 408 and land use land cover data sets (Table S3), we spatially identified suitable 409 wind and solar PV sites across the twelve Southern African countries. We 410 conducted the site-suitability analysis at a spatial resolution of 500 m, and 411 then aggregated sites to 25 km and 100 km resolution for wind and solar PV, 412 respectively. The higher spatial resolution for wind sites reflects the greater 413 spatial variability in wind resources compared to solar. 414

Next, we developed hourly capacity factor time series for both wind and 415 solar PV using historical weather data. We used the same year—2018—for 416 creating the wind and solar generation profiles as the base electricity demand 417 profile. For wind, we used hourly wind speed data from ERA5 (European 418 Centre for Medium-Range Weather Forecasts - ECMWF - Reanalysis 5) [49]. 419 We adjusted the coarser spatial resolution ERA5 data for each candidate site 420 to match their annual averages to the average wind speeds at the nearest 421 locations in the finer spatial resolution Global Wind Atlas (GWA) data [45]. 422 Average wind speeds in the GWA data are derived from a higher temporal 423 and spatial resolution data and are more accurate than ERA5, but GWA 424 time series data is not publicly available. We then applied a Vestas 2 MW 90 425 m turbine power curve to the modified hourly wind speeds to derive hourly 426 capacity factors using the System Advisor Model [50]. For solar PV, we 427 used hourly global horizontal irradiance (GHI) data from the National Solar 428 Radiation Database (NSRDB) derived from the Meteosat satellite [51]. We 429 again used the System Advisor model [50] to covert GHI data to capacity 430 factors for fixed tilt systems, setting the tilt equal to the latitude of each 431 location. 432

To estimate levelized cost components of extending transmission interconnections and roads to new wind and solar projects, we first estimated distances of candidate projects to the nearest transmission and road infrastructure and then applied capital costs for 230 kV High Voltage Alternating 437 Current (HVAC) transmission lines [52] and asphalt roads to those intercon 438 nections.

439 4.2. Hydropower simulation

To generate energy availability data for each existing and planned hy-440 dropower project, we used a spatially-distributed hydrologic-water manage-441 ment model. Specifically, we established independent modelling instances 442 for eight basins—i.e., Zambezi, Congo, Kwanza, Cunene, Rufiji, Orange, 443 Limpopo, and Buzi—which encompass more than 90% of SAPP's total in-444 stalled (~ 13 GW) and projected (~ 59 GW) hydropower capacity (Figure 445 1B). For each basin, we first used the Variable Infiltration Capacity (VIC) 446 model (a large-scale, semi-distributed hydrological model; [53]) to simulate 447 daily runoff, evaporation, and baseflow with a spatial resolution of $0.0625^{\circ}(\sim 7)$ 448 $km \times 7$ km). The gridded runoff simulated by VIC is then routed through 449 the river network by VIC-Res, a water management model that simulates 450 daily river discharge as well as the storage and release dynamics of each 451 reservoir [18]. In VIC-Res, each dam is represented by a cell, whereas mul-452 tiple upstream cells represent the water body. The water release through 453 turbines and spillway is determined by dam-specific rule curves accounting 454 for the reservoir water level, inflow, storage capacity, and downstream wa-455 ter requirements (for irrigation and other purposes). The information on 456 hydraulic head $(H_t, \text{ calculated from storage})$ and release through turbines 457 (R_t) is used with the gravitational acceleration (q), water density (ρ) , and a 458 non-dimensional turbine efficiency term (η) in equation (1) to calculate the 459 daily (time, t) hydropower energy availability (hydropower_t) as: 460

$$hydropower_t = \eta \times \rho \times g \times R_t \times H_t. \tag{1}$$

Key inputs to VIC include a Digital Elevation Model (DEM) and data 461 on soil, land use, land cover, precipitation, and temperature. The DEM and 462 data on soil, land use, and land cover are adopted from [54], who used the 463 30-m DEM produced by the Shuttle Radar Topography Mission (SRTM) 464 [47], the FAO Harmonized World Soil Database [55], and the USGS Global 465 Land Cover Characterization (GLCC) dataset [56, 57]. For precipitation 466 and temperature, we used daily-gridded data from CHIRPS [58] and NOAA 467 Climate Prediction Center [59], respectively. To setup VIC-Res, we used the 468 global flow direction map [60] with the same spatial resolution of VIC. The 469

design specifications of existing and planned reservoirs are retrieved from
global reservoir and dam databases [61, 62], and complemented by basinspecific studies on Zambezi [63], Congo [64], Cunene [65], Kwanza [66], Rufiji
[67], and Orange [68].

We simulated daily streamflow and daily hydropower budget for the 1997– 474 2016 period. Simulated streamflow at major dam locations closely match 475 with the streamflow data presented in [69] (Fig. S13 A-B). Additionally, 476 the annual and monthly average capacity factors of the dams are also vali-477 dated against the capacity factors reported in [1] and [63] (Fig. S13 C-D). 478 These validations ensure that the simulation of hydropower budget captures 470 the hydro-climatic variability and operational constraints of the hydropower 480 projects. 481

482 4.3. Electricity model and data

To identify cost-optimal electricity infrastructure investments in the SAPP, we used GridPath, an open-source power system modeling platform [15, 16]. Utilizing temporal and spatially-explicit demand, wind, solar, and hydro resource data along with various economic and technical constraints, Grid-Path's capacity-expansion functionality identifies cost-effective deployment of conventional and renewable generators, storage, and transmission lines by co-optimizing power system operations and infrastructure investments.

For this study, we developed the GridPath-SAPP model with 12 load 490 zones, each representing a SAPP member country. These load zones are 491 joined by transmission corridors that have existing, planned, and candidate 492 transmission capacities. We modeled five investment periods—2020, 2025. 493 2030, 2035, and 2040—each representing 5 years. The model can build new 494 infrastructure or retire existing infrastructure during an investment period. 495 Each investment period has a discount factor—7% for this study—that is 496 used to calculate net present value of costs incurred during that period. 497 Within each investment period, grid infrastructure is dispatched to meet 498 load and other constraints over 24 hours during 12 days, each representing a 499 month, and weighted appropriately to represent a full year. Energy demand 500 and supply is balanced in each modeled hour for each load zone. Hydropower 501 and battery storage energy availability is constrained over each day. 502

The model co-optimizes investments (over each 5-year period) in new system infrastructure including generation, storage, and transmission, and hourly operating costs, while meeting country-wise hourly electricity demand, technical constraints on generators, storage, and transmission lines, and other policy constraints (e.g., clean energy targets). New generation capacities are selected linearly except for hydropower projects, which are discretely selected (binary decision). Thus, the model solves a mixed-integer linear programming problem. GridPath is written in Python and uses the Pyomo optimization language [70]. The Gurobi solver [71] was used for all simulations.

Key inputs to GridPath include projected hourly electricity demand for 513 each investment period, installed and candidate generation capacities, hourly 514 capacity factors of wind and solar generators, monthly energy availability of 515 hydropower projects, and existing capacities and unit investment costs of 516 transmission infrastructure. Other techno-economic parameters of the gen-517 erators include fixed operating and maintenance (O&M) costs, variable O&M 518 costs, heat rates, fuel costs, start-up costs, ramp rates, minimum operating 519 levels, minimum up and down times, capital costs, plant lifetimes, emission 520 per unit generation, storage charging and discharging efficiencies, and trans-521 mission losses. Major outputs are new-built capacities of generation, storage, 522 and transmission, hourly electricity dispatch, curtailment, and transmission 523 losses, exports and imports among the countries, operating and investment 524 costs, and CO_2 emissions. 525

For electricity demand, we created hourly time series for each investment 526 period based on actual 2018 data collected from the national utilities of SAPP 527 member countries. For DRC and Botswana, because of lack of access to data, 528 we assumed normalized demand profiles to be the same as Angola and South 529 Africa, respectively. For each month, we first selected a representative day 530 whose daily energy demand matched best with the average daily demand 531 for that month. We then adjusted each country's hourly demand data to 532 South African Standard Time and linearly extrapolated the demand across 533 the investment periods based on annual growth rates and demand forecasts 534 (Fig. S14) reported in [1]. Projected electricity demand profiles are shown 535 in Fig. S15. 536

Existing generation capacities—mostly comprising of hydropower, coal, 537 and natural gas, with small shares of nuclear, oil, diesel, biomass, wind and 538 solar PV (Fig. 1A)—are adopted from [1]. Installed coal plants are assumed 530 to retire at an age of 65 years as default according to the maximum economic 540 lifetime of thermal plants [72], unless retired earlier in scenarios with shorter 541 retirement ages (55 v. and 45 v.). Power plants are not retired endoge-542 nously. For new candidate generators, we considered coal projects in South 543 Africa, Tanzania, Malawi, Zimbabwe, Mozambique, Zambia, Botswana, and 544

DRC, and natural gas projects in Tanzania, Mozambique, Angola, Namibia, 545 South Africa and Zimbabwe, based on existing capacities in those countries 546 [1]. We considered subcritical, supercritical, and integrated gasification com-547 bined cycle (IGCC) technologies for coal and open cycle gas turbine (OCGT). 548 combined cycle gas turbine (CCGT), and internal combustion engine (ICE) 549 technologies for natural gas generators. New coal and gas generators are 550 assumed to utilize domestic fuels, except for the South African gas gen-551 erators, which would operate on both domestic resources and higher-cost, 552 imported liquefied natural gas (LNG). Candidate battery storage, oil, and 553 diesel projects are considered for all countries. Small (<100 MW) biomass 554 projects are considered only for Malawi, South Africa, Eswatini, and Tanza-555 nia [1]. Lastly, candidate wind and solar projects and their hourly capacity 556 factor inputs are simulated using MapRE, and candidate hydropower projects 557 adopted from [1] and their monthly energy availability inputs are determined 558 by VIC-res. Other techno-economic parameters of the generators are from 559 [1] and [73], while missing data are taken from global sources (Table S4). 560 Wind, solar, and battery storage costs are from [1] and their trajectories are 561 adopted from [19]. Coal and natural gas fuel cost projections are from [1] 562 (Table S6). Emission factors for fuels are from [74] (Table S7). 563

We assumed full coordination among the SAPP countries, with only 564 transmission losses and transfer capacities as constraints to electricity trade. 565 Existing and planned interconnection transfer capacities (Fig. 1A and Fig. 566 4A) are adopted from [21, 20]. Angola, Tanzania, and Malawi do not have 567 existing connections but have planned connections to the rest of the SAPP. 568 In scenarios other than the Existing Tx and Planned Tx scenarios, Grid-569 Path optimally builds new transmission capacities along existing and planned 570 transmission corridors. Lengths of the interconnectors are estimated using 571 centroids of countries. Investment costs for new transmission lines and sub-572 stations are from [75]. Annualized costs are scaled by ratios of thermal and 573 applicable transfer limits along each corridor based on [21] (Table S5). For 574 both existing and new lines, we assume bulk transmission losses of 1% per 575 100 miles [76]. 576

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590 Author contributions

R.D., G.W., and K.N. conceptualized the study and acquired the funding.
R.D., K.C., G.W., and A.M. developed the methodology and software. K.C.,
R.D., and A.U. conducted the formal analysis. K.C., R.D., A.U., T.C., and
L.A. curated the data. R.D., K.C., G.W., A.M., S.G., and K.N. wrote and
edited the paper. R.D. and K.N. supervised the project.

596 Declaration of Interest

597 None

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Figure S1: (A) Existing and new generation capacities and (B) energy generation across 2020-2040 for the reference and sensitivity scenarios with varying renewable energy and fossil fuel costs and limited gas with coal retirement at 65 and 45 years.



Figure S2: (A) Existing and new generation capacities and (B) energy generation across 2020-2040 for the reference and sensitivity scenarios with wet and dry climate years. Wet and dry years are chosen from historical data from 1997-2016 (see Fig. S10).



Figure S3: Country-wise new capacity across 2020-2040 for scenarios with existing, planned, and optimized transmission interconnections.



Figure S4: Country-wise new capacity across 2020-2040 for scenarios of existing transmission interconnections with static costs or coal retirement age of 45 years, compared against the reference scenario with optimal transmission, declining RE costs, and coal retirement age of 65 years.



Figure S5: Country-wise new capacity across 2020-2040 for scenarios with varying renewable energy and fossil fuel costs and 80% clean energy.



Figure S6: Country-wise new capacity across 2020-2040 for scenarios with varying coal power plant retirement ages.



Figure S7: Country-wise new capacity across 2020-2040 for scenarios with 65 year and 45 year coal retirement ages and limited natural gas capacity.



Figure S8: Country-wise new capacity across 2020-2040 for scenarios with historical dry and wet years for hydropower.



Figure S9: Total usable capacity of South Africa's coal power plants over 2020-2040 planning period at different scenarios of retirement ages.



Figure S10: Anomalies of annual hydropower availability (TWh/y) at existing (upper panel) and planned (bottom panel) dams over 1997-2016. Red and blue rectangles indicate anomalies in the dry (2005) and wet (2008) years selected for sensitivity analysis.



Figure S11: Net export (-ve values) and import (+ve values) of electricity (TWh/y) by each country in 2020 and 2040.



Figure S12: Net present value of total costs (new generation, storage, and transmission capacity investments and operations) from 2020 to 2045.



Figure S13: (A) Correlation coefficients (R) between streamflow simulated by VIC-Res (this study) vs GloFAS [69] at major dams across eight modelled basins (indicated by the shades). (B) VIC-Res vs GloFAS streamflow for 1997-2016 period at two representative dams. (C) Comparison of annual capacity factors simulated by VIC-Res vs the factors reported in [1]. (D) Comparison of monthly capacity factors simulated by VIC-Res and WEAP [63] at two dams in the Zambezi.



Figure S14: Electricity demand growth rate (SAPP, 2017), and estimated peak load (MW) and annual energy demand (TWh/y) for 2020 and 2040.



Figure S15: Hourly demand profiles for each month, estimated from hourly electricity demand (MW) data (collected from utilities) of each country for the year 2018. Time scale in x-axis is in South African Standard Time.

scenario	total capacity (MW)	total length (km)	total capacity-length (MW-km) ratio $% \left({{\rm MW-km}} \right)$
Planned Tx	2300	3900	1
Static Costs	21100	9800	7.4
Reference	8300	7600	2.2
Coal Ret. 55y	13700	11000	3.9
Coal Ret. 45y	23600	12500	8
Clean 80%	9000	8300	2.8

Table S1: Total new transmission capacity built across six core scenarios (except Existing Tx scenario in which no new capacity is built).

Table S2: New transmission capacity (MW) built along inter-regional transmission corridors across six core scenarios (except Existing Tx scenario in which no new capacity is built).

transmission_line	Planned Tx	Static Costs	Reference	Coal Ret. 55y	Coal Ret. 45y	Clean 80%
Angola_Namibia	300	130	190	260	310	1010
DRC_Angola	600	2170	630	830	780	320
DRC_Zambia	0	0	440	370	420	900
Malawi_Mozambique	400	2860	2280	2310	2330	2140
Mozambique_Eswatini	0	4050	0	330	3340	0
Mozambique_Zimbabwe	0	1000	550	530	90	670
SouthAfrica_Botswana	0	170	0	0	100	0
SouthAfrica_Eswatini	0	3380	0	0	2780	0
SouthAfrica_Lesotho	0	3030	3020	5440	6080	2500
SouthAfrica_Mozambique	0	0	0	0	0	0
SouthAfrica_Namibia	0	2570	0	1630	4410	0
SouthAfrica_Zimbabwe	0	740	0	730	920	0
Tanzania_Zambia	1000	1000	970	1250	1500	1060
Zambia_Namibia	0	0	220	0	520	410
Zambia_Zimbabwe	0	0	0	0	0	0
Zimbabwe_Botswana	0	0	0	0	0	30

⁸⁹¹ Supplemental experimental procedures

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Table S3: Description and sources of input data used in MapRE.

Category	Type	Data Source	Voar
Doundaria	Vector	CADM V2.6. UDL, https://gadm.ovg/dormload.countwiktml	2019
Doundaries	vector	GADM V3.0, URL: https://gadm.org/download_country.ntml	2018
Elevation,	Raster	SRIM UGIAR-UGI V4.1 by UGIAR Consortium for	2008
Slope		Spatial Information (CGIAR-CSI),	
		URL: https://cgiarcsi.community/data/srtm-90m-digital-elevation-database-v4-1/	
Land Use	GeoTIFF	Land Cover CCI Climate Research Data Package (CRDP)	2015
Land Cover		by European Space Agency - Climate Change Initiative (ESA-CCI),	
		URL: http://maps.elie.ucl.ac.be/CCI/viewer/download.php	
Water	Shapefile	Global Lakes and Wetlands Database by World Wildlife Fund (WWF),	2004
Bodies		URL: https://www.worldwildlife.org/pages/global-lakes-and-wetlands-database	
Rivers	Shapefile	Natural Earth V4.1.0,	2018
	1	URL: https://github.com/nvkelso/natural-earth-vector/tree/v4.1.0	
Population	Raster	LandScan Datasets by Oak Ridge National Laboratory (ORNL),	2018
Density		URL: https://landscan.ornl.gov/landscan-datasets	
Protected	Shapefile	World Database on Protected Areas (WDPA) by United Nations Environment	2019
areas		Programme (UNEP) and International Union for Conservation of Nature (IUCN),	
		URL: https://www.protectedplanet.net/en/thematic-areas/wdpa?tab=WDPA	
Roads	Shapefile	GRIP global roads database,	2010
		URL: https://www.globio.info/download-grip-dataset	
Transmission	Shapefile	Africa - Electricity Transmission And Distribution Grid Map by World Bank,	2017
		URL: https://datacatalog.worldbank.org/search/dataset/0040465	
Wind	TIFF	World Bank Global Wind Atlas,	2018
		URL: https://globalwindatlas.info/download/maps-country-and-region	
Solar	TIFF	World Bank Global Solar Atlas,	2018
		URL: https://globalsolaratlas.info/download	

Input data assumptions for electricity system planning model 893

	Capital	O&M	Fixed	Variable	Heat	Start-up	Min.	Min.	Ramp	
Technology	$cost^1$	$cost^2$	$cost^2$	O&M	rate	$\cos t$	up	down	rate	Lifetime
rechnology	(USD	(USD	(USD	$cost^2$	(MMBtu	(USD	time	time	(% MW)	(years)
	/kW)	/kW)	/MW/yr)	(USD/MWh)	/MWh)	/MW)	(hours)	(hours)	minute)	
Bioenergy	4263	142.8	142800	5.7	13.5	129	12	12	2	30
Coal (Subcritical)	2377	79.8	79800	6.9	9.3	129	24	12	2	30
Coal (Supercritical)	3739	79.8	79800	6.9	9.3	129	24	12	2	30
Coal (IGCC)	5779	122.7	122700	6.5	9.2	129	24	12	2	30
Gas (OCGT)	835	13.8	13800	4.8	10.9	79	0	0	8	30
Gas (CCGT)	1065	14.3	14300	5.2	7	79	10	8	5	30
Gas (ICE)	1140	12.9	12900	5.6	6.9	79	10	8	10	30
Diesel	1140	13.8	13800	5.6	11.48	69	0	0	10	30
Oil	1140	13.8	13800	5.6	11.48	69	1	1	10	30
Nuclear	6137	20		3.2	10.45					40
Geothermal	3500			10						30
Hydro	varying ⁴			4.5						60
Wind	varying ⁵	44	52300							25
Solar PV	varying ⁵	14	24400							25
Battery	varying ⁵	53.3	53300							15
Pumped-storage	3500	15.6	15600							50

Table S4: Technical and economic parameters of generation technologies.

Capital costs are from [1].
 O&M costs, fixed costs, variable O&M costs, heat rates, and lifetime data are from [73].

³ Other data from different global sources including [72].

⁴ Project-specific capital costs of hydropower projects varies between 788-6,510 USD/kW with an average cost of 3,410 USD/kW, adopted from [1].

⁵ Capital costs of wind, solar PV, and battery varies over 2020-2040 as shown in Table S6.

Table S5: Economic parameters of transmission technologies.

	Transmission	Substation x 2
Technology	capital	capital
	$\cos t$	$\cos t$
	(USD/MW-km)	(USD/MW)
500 kV Double Circuit Line	960	22,470
$230~{\rm kV}$ Single Circuit Line	1,740	60,300

¹ Costs assumptions are from [52].

		2017	2020	2025	2030	2035	2040
Capital cos	\mathbf{ts}^1						
Wind	(USD/kW)	1720	1600	1401	1201	1120	1038
Solar PV	(USD/kW)	990	804	654	503	431	377
Battery	(USD/kWh)	668	472	292	197	178	159
Fuel prices	1						
Coal	(USD/MMBtu)	2.6	2.7	2.8	2.9	3.1	3.2
Gas	(USD/MMBtu)	3	3.2	3.5	3.8	4	4.3
Gas (LNG)	(USD/MMBtu)	9.6	10.2	11.2	12.3	13.3	14.3
Oil	(USD/MMBtu)	8.5	9.6	11.5	13.3	15.2	17
Diesel	$(\mathrm{USD}/\mathrm{MMBtu})$	11.3	12.8	15.2	17.6	20.1	22.5

Table S6: Capital costs of wind, solar PV, and battery technologies, and fossil fuel prices.

¹ Wind, solar PV, and battery cost assumptions for 2017 are from [1]. Decline rates are from [19].

 2 Fossil fuel price assumptions for 2017 and escalation rates are from [1].

Table S7: Emission factors for	fuel	\mathbf{s}
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Fuel	Emission factor				
ruei	$(tCO_2/MMBtu)$				
Coal	0.106				
Biomass	0.106				
Natural gas	0.058				
Oil	0.08				
Diesel	0.08				

¹ Costs assumptions are from [74].

894	Electricity	System	Model ((GridPath)) Formulation
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8	9	5
-	-	-

055	Set	Index	Description
	Π	π	Years or periods when investment decisions are made.
	Δ	δ	Horizons over which storage/hydro is balanced.
	$\Delta^{\pi} \subset \Delta$	δ^{π}	Horizons within an investment period π .
	Т	τ	Timepoints when operational decisions are made.
	$T^{\pi} \subset T$	τ^{π}	Operational timepoints in investment period π .
	$T^{\delta} \subset T$	$ au^{\delta}$	Operational timepoints in a sampled day δ .
		π^{τ}	The year in which timepoint τ occurs.
		δ^{τ}	The sampled day during which timepoint τ occurs.
		hr^{τ}	Number of hours in timepoint τ .
	Ζ	z	Load zones (or nodes).
	ZF	zf	'From' load zones (or nodes) for transmission lines.
	ZT	zt	'To' load zones (or nodes) for transmission lines.
	BAR	bar	Balancing areas for regulation reserves.
	BAS	bas	Balancing areas for spinning reserves.
896	RZ	rz	Renewable or clean energy target zones.
	Γ	γ	All generator and storage projects.
	$\Gamma^{\epsilon} \subset \Gamma$	γ^{ϵ}	Specified (including existing) generator and storage
			projects.
	$\Gamma^{\nu} \subset \Gamma$	γ^{ν}	Candidate generator and storage projects.
	$\Gamma^{\mu} \subset \Gamma$	γ^{μ}	Must-run generators (e.g. nuclear, biomass, biogas).
	$\Gamma^{\phi} \subset \Gamma$	γ^{ϕ}	Dispatchable generators (e.g. CCGT, OCGT, Coal).
	$\Gamma^{\omega} \subset \Gamma$	γ^{ω}	Variable generators (e.g. wind, solar).
	$\Gamma^{\sigma} \subset \Gamma$	γ^{σ}	Storage projects (e.g. battery, pumped hydro).
	$\Gamma^{\chi} \subset \Gamma$	γ^{χ}	Hydro projects.
	$\Gamma^z \subset \Gamma$	γ^z	Projects associated with a load zone.
	$\Gamma^{rz} \subset \Gamma$	γ^{rz}	Projects associated with a renewable/clean energy tar-
			get zone.
	$ \Lambda $	λ	All transmission lines.
	$ \Lambda^{\epsilon} \subset \Lambda$	λ^{ϵ}	Specified (including existing) transmission lines.
	$\Lambda^{\nu} \subset \Lambda$	λ^{ν}	Candidate transmission lines.

	Variable	Description
	$CB_{\gamma^{\nu},\pi} \ge 0$	Power capacity to install at each candidate project in
		each investment period.
	$CE_{\gamma \subset \Gamma^{\nu} \cap \Gamma^{\sigma}, \pi} \ge 0$	Energy capacity (i.e. power \times duration) to install at
		candidate storage project in each investment period.
	$B_{\gamma^{\pi}} \ge 0$	Power capacity at each project in each investment pe-
	,	riod.
	$E_{\gamma \subset \Gamma^{\sigma}, \pi} \ge 0$	Energy capacity (i.e. power \times duration) to at each stor-
		age project in each investment period.
	$U_{\gamma^{\phi},\tau} \ge 0$	Commitment level of each dispatchable generator in
		each timepoint.
	$O_{\gamma,\tau} \ge 0$	Power output from each generator in each timepoint.
	$C_{\gamma^{\sigma},\tau} \ge 0$	Charging of each storage project in each timepoint.
	$D_{\gamma^{\sigma},\tau} \ge 0$	Discharging from each storage project in each timepoint.
	$F_{\gamma^{\sigma},\tau} \ge 0$	Energy available in storage at the start of an timepoint.
	$CUR_{\gamma \subset \Gamma^{\omega} \cap \Gamma^{\chi}, \tau} \ge 0$	Output curtailment of each variable or hydro project in
		each timepoint.
898	$Reg^{up}_{\gamma \subset \Gamma^{\phi} \cap \Gamma^{\sigma} \cap \Gamma^{\chi}, \tau} \ge 0$	Regulation up provision from each dispatchable, storage,
		or hydro project in each timepoint.
	$Reg_{\gamma \subset \Gamma^{\phi} \cap \Gamma^{\sigma} \cap \Gamma^{\chi}, \tau}^{down} \ge 0$	Regulation down provision from dispatchable, storage,
		or hydro projects in each timepoint.
	$Spin_{\gamma \subset \Gamma^{\phi} \cap \Gamma^{\sigma} \cap \Gamma^{\chi}, \tau} \geq 0$	Spinning reserve provision from each dispatchable, stor-
		age, or hydro project in each timepoint.
	$UE_{z,\tau} \ge 0$	Unserved energy at each zone in each timepoint.
	$OE_{z,\tau} \ge 0$	Overgeneration energy at each zone in each timepoint.
	$CL_{\lambda^{\nu},\pi} \ge 0$	Transmission line capacity to install at each candidate
		transmission line in each investment period.
	$T_max_cap_{\lambda,\tau}$	Transmission maximum capacity in each timepoint.
	$T_min_cap_{\lambda,\tau}$	Transmission minimum capacity in each timepoint.
	$O_{\lambda, au}$	Transmission flow on a transmission line in each time-
		point.
	$T_loss_{\lambda,zf,\tau} \ge 0$	Transmission line loss at the originating (from) load zone
		in each timepoint.
	$T_loss_{\lambda,zt,\tau} \ge 0$	Transmission line loss at the destination (to) load zone
		in each timepoint.

Parameter	Description
$D_{z,\tau}$	Electricity demand or load at load zone in timepoint τ .
Π^f	First investment period.
$disc_{-}factor$	Discount factor derived from the discount rate to calcu-
	late net present value.
$n_years_rep_{\pi}$	Number of years represented by each investment period.
tp_weight_{τ}	Weight of each timepoint based on number of timepoints
	or hours it represents in a year.
$Bmax_{\gamma^ u,\pi}$	Maximum cumulative power capacity installed at each
	candidate project in each investment period.
$E_max_{\gamma \subset \Gamma^{\nu} \cap \Gamma^{\sigma},\pi}$	Maximum energy capacity (i.e. power \times duration) in-
	stalled at candidate storage project in each investment
	period.
$SB_{\gamma^{\epsilon},\pi}$	Specified power capacity (including existing) installed
	at each project in each investment period.
$SE_{\gamma \subset \Gamma^{\epsilon} \cap \Gamma^{\sigma}, \pi}$	Specified energy capacity (i.e. power \times duration) in-
	stalled at storage project in each investment period.
$MSL_{\gamma^{\phi},\tau}$	Minimum Stable Level of each dispatchable generator in
	each timepoint.
$Charging_Eff_{\gamma^{\sigma}}$	Charging efficiency of storage project.
$Discharging_Eff_{\gamma^{\sigma}}$	Discharging efficiency of storage project.
$CL_max_{\lambda^{\nu},\pi}$	Maximum transmission capacity installed at each can-
	didate transmission line in each investment period.
$SL_max_{\lambda^{\epsilon},\pi}$	Specified transmission maximum capacity in each in-
	vestment period.
$SL_min_{\lambda^{\epsilon},\pi}$	Specified transmission minimum capacity in each invest-
	ment period.
$T_loss_factor_{\lambda}$	Transmission loss factor for transmission line.

Capacity Constraints

Candidate project capacity cannot exceed pre-defined limits.

$$\sum_{\pi=\pi^f}^{\pi} CB_{\gamma,\pi} \le CB_{-}max_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\nu}$$

$$\sum_{\pi=\pi^f}^{\pi} C E_{\gamma,\pi} \le C E_{-} max_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\sigma} \cap \Gamma^{\nu}$$

$$\sum_{\pi=\pi^f}^{\pi} CL_{\lambda,\pi} \le CL_{-}max_{\lambda,\pi} \qquad \forall \lambda \in \Lambda^{\nu}$$

Total project power and energy capacity at each project is a sum of selected candidate projects and specified projects

$$B_{\gamma,\tau^{\pi}} = \begin{cases} SB_{\gamma,\pi} & \forall \gamma \in \Gamma^{\epsilon} \\ \sum_{\pi=\pi^{f}}^{\pi} CB_{\gamma,\pi} & \forall \gamma \in \Gamma^{\nu} \end{cases}$$

$$E_{\gamma^{\phi},\tau^{\pi}} = \begin{cases} SE_{\gamma,\pi} & \forall \gamma \in \Gamma^{\phi} \cap \Gamma^{\epsilon} \\ \sum_{\pi=\pi^{f}}^{\pi} CE_{\gamma,\pi} & \forall \gamma \in \Gamma^{\phi} \cap \Gamma^{\nu} \end{cases}$$

Transmission max capacity is either specified or is the new built capacity

$$T_max_cap_{\lambda,\tau^{\pi}} = \begin{cases} SL_max_{\lambda,\pi} & \forall \lambda \in \Lambda^{\epsilon} \\ \sum_{\pi=\pi^{f}}^{\pi} CL_{\lambda,\pi} & \forall \lambda \in \Lambda^{\nu} \end{cases}$$

Transmission min capacity is either specified or is the negative of the new built capacity

$$T_min_cap_{\lambda,\tau^{\pi}} = \begin{cases} SL_min_{\lambda,\pi} & \forall \lambda \in \Lambda^{\epsilon} \\ -\sum_{\pi=\pi^{f}}^{\pi} CL_{\lambda,\pi} & \forall \lambda \in \Lambda^{\nu} \end{cases}$$

902

Generator Operational Constraints

Dispatchable generator capacity commitment cannot exceed generator capacity.

$$U_{\gamma,\tau^{\pi}} \le B_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\phi}$$

Power output plus upward reserves from dispatchable generators cannot exceed committed capacity.

$$O_{\gamma,\tau} + \operatorname{Reg}_{\gamma,\tau}^{up} + \operatorname{Spin}_{\gamma,\tau} \le U_{\gamma,\tau} \qquad \forall \gamma \in \Gamma^{\phi}$$

Power output minus downward reserves from dispatchable generators must exceed or equal a minimum loading level.

$$O_{\gamma,\tau} - Reg_{\gamma,\tau}^{down} \ge U_{\gamma,\tau} \times MSL_{\gamma} \qquad \forall \gamma \in \Gamma^{\phi}$$

Startup capacity at a timepoint is the difference between committed capacity in that timepoint and the committed capacity in the previous timepoint.

903

 $startup_capacity_{\gamma,\tau} \ge U_{\gamma,\tau} - U_{\gamma,\tau-1} \qquad \forall \gamma \in \Gamma^{\phi}$

Power output of mustrun generator must equal their available capacity.

$$O_{\gamma,\tau^{\pi}} = B_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\mu}$$

Power output of variable generators cannot exceed their available capacity in a timepoint.

$$O_{\gamma,\tau^{\pi}} = B_{\gamma,\pi} \times capacity_factor_{\gamma,\tau} - CUR_{\gamma,\tau} \qquad \forall \gamma \in \Gamma^{\omega}$$

Net power output plus upward reserves from storage cannot exceed storage power capacity.

$$D_{\gamma,\tau^{\pi}} - C_{\gamma,\tau^{\pi}} + Reg_{\gamma,\tau}^{up} + Spin_{\gamma,\tau} \le B_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\sigma}$$

Net power output minus downward reserves from storage must exceed or equal the negative of storage power capacity.

$$D_{\gamma,\tau^{\pi}} - C_{\gamma,\tau^{\pi}} - Reg_{\gamma,\tau}^{down} \ge -B_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\sigma}$$

The energy available in storage cannot exceed the installed energy capacity.

$$F_{\gamma,\tau^{\pi}} \leq -E_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\sigma}$$

Upward reserves from storage cannot exceed the energy available in storage in each timepoint.

$$F_{\gamma,\tau} - D_{\gamma,\tau} \div Discharging_Eff_{\gamma} + C_{\gamma,\tau} \times Charging_Eff_{\gamma} \qquad \forall \gamma \in \Gamma^{\sigma}$$

 $Reg^{up} + Spin_{\gamma,\tau} <$

Downward reserves from storage cannot exceed the available energy capacity in each timepoint.

905

$$Reg_{\gamma,\tau^{\pi}}^{down} \leq E_{\gamma,\pi} - (F_{\gamma,\tau^{\pi}} - D_{\gamma,\tau^{\pi}} \div Discharging_Eff_{\gamma} + C_{\gamma,\tau^{\pi}} \times Charging_Eff_{\gamma}) \qquad \forall \gamma \in \Gamma^{\sigma}$$

The energy available in storage must equal the energy available in the previous timepoint minus the net power output from the previous timepoint. Last timepoint of each horizon is defined as the previous timepoint for timepoint 1 of that horizon.

$$F_{\gamma,\tau-1} - D_{\gamma,\tau-1} \div Discharging_Eff_{\gamma} + C_{\gamma,\tau-1} \times Charging_Eff_{\gamma} \qquad \forall \gamma \in \Gamma^{\sigma}$$

 $F_{\gamma,\tau} =$

Power output plus upward reserves from hydro generators cannot exceed available capacity.

$$O_{\gamma,\tau^{\pi}} + Reg_{\gamma,\tau^{\pi}}^{up} + Spin_{\gamma,\tau^{\pi}} \leq maximum_power_fraction_{\gamma,\delta} \times B_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\chi}$$

Power output minus downward reserves from hydro generators must exceed or equal a pre-defined fraction of available capacity.

$$O_{\gamma,\tau^{\pi}} - Reg_{\gamma,\tau^{\pi}}^{down} \ge minimum_power_fraction_{\gamma,\delta} \times B_{\gamma,\pi} \qquad \forall \gamma \in \Gamma^{\chi}$$

Average power output from hydro projects plus curtailment during each horizon ⁹⁰⁷ must equal the average fraction of available capacity during that horizon

$$\begin{split} \sum_{\tau \in T^{\delta}} ((O_{\gamma,\tau} + CUR_{\gamma,\tau}) \times hr^{\tau}) = \\ \sum_{\tau \in T^{\delta}} (average_power_fraction_{\gamma,\delta} \times B_{\gamma,\pi} \times hr^{\tau}) \qquad \forall \gamma \in \Gamma^{\chi} \end{split}$$

Transmission Operational Constraints

Transmission flow cannot exceed transmission max capacity.

 $O_{\lambda,\tau} \geq T_max_cap_{\lambda,\tau}$

Transmission flow cannot be less than transmission min capacity.

 $O_{\lambda,\tau} \leq T_min_cap_{\lambda,\tau}$

Transmission loss for originating (from) load zone must be greater or equal to the negative of the transmission flow times loss factor.

909

 $T_loss_{\lambda, zf, \tau} \geq -O_{\lambda, \tau} \times T_loss_factor_{\lambda}$

Transmission loss for destination (to) load zone must be greater or equal to the transmission flow times loss factor.

 $T_loss_{\lambda, zt, \tau} \ge O_{\lambda, \tau} \times T_loss_factor_{\lambda}$

Transmission loss cannot exceed maximum transmission capacity.

 $T_loss_{\lambda, zf, \tau} \leq T_max_cap_{\lambda, \tau} \times T_loss_factor_{\lambda}$

 $T_loss_{\lambda,zt,\tau} \leq T_max_cap_{\lambda,\tau} \times T_loss_factor_{\lambda}$

	System Constraints	
	$Energy_{-}Balance_{z,\tau}$ in zone z and in timepoint τ	
	$\sum_{\gamma \in \Gamma^{\phi} \cup \Gamma^{\mu} \cup \Gamma^{\omega} \cup \Gamma^{\chi}} O_{\gamma, z, \tau}$	generator power out- put
	$+\sum_{\gamma\in\Gamma^{\sigma}}\left(D_{\gamma^{\sigma},z,\tau}-C_{\gamma^{\sigma},z,\tau}\right)$	storage net power out- put
911	$+\sum_{\lambda,zf=z} \left(O_{\lambda,zf,\tau} + T_loss_{\lambda,zf,\tau} \right)$	transmission flow from zone
	$+\sum_{\lambda,zt=z}\left(O_{\lambda,zt,\tau}-T_loss_{\lambda,zt,\tau}\right)$	transmission flow to zone
	$+UE_{z,\tau} - OE_{z,\tau}$	unserved energy and overgeneration energy
	$= D_{z,\tau}$	system load

	Regulation Un Ralance.	
	$\sum_{\gamma \in \Gamma^{\phi} \cup \Gamma^{\sigma} \cup \Gamma^{\chi}} \operatorname{Reg}_{\gamma, bar, \tau}^{up}$	regulation up provision from dispatchable genera- tors, hydro, and storage
	$\geq regulation_up_requirement_{bar,\tau}$	in balancing area bar
	Regulation Down Balanceber 7	
	$\sum_{\gamma \in \Gamma^{\phi} \cup \Gamma^{\sigma} \cup \Gamma^{\chi}} \operatorname{Reg}_{\gamma, bar, \tau}^{down}$	regulation down provision from dispatchable genera- tors, hydro, and storage
913	$\geq regulation_down_requirement_{bar,\tau}$	in balancing area bar
	$Spinning_Reserves_Balance_{bas.\tau}$	
	$\sum_{\gamma \subset \Gamma^{\phi} \cup \Gamma^{\sigma} \cup \Gamma^{\chi}} Spin_{\gamma, bas, \tau}$	spinning reserves provision from dispatchable genera- tors, hydro, and storage in balancing area for spinning reserves in balancing area bas
	$\geq spinning_reserves_requirement_{bas,\tau}$	

	Policy Constraints	
	$Clean_energy_target_{rz,\pi}$ in clean zone rz and period π	
915	$\sum_{\tau^{\pi}} O_{\gamma \in \Gamma^{rz}, \tau^{\pi}} \geq clean_energy_target_{rz, \pi}$	clean generator energy output has to meet clean energy target for that investment pe- riod

Objective Function	
Generation, storage, and transmission investment costs	
$\sum_{\gamma^{\nu},\pi} \Big(CB_{\gamma^{\nu},\pi} \times annualized_investment_cost_p_mw_{\gamma^{\nu},\pi} \Big)$	The cost of new in- vestments in gener- ation, storage, and transmission,
$\times n_y ears_r ep_{\pi} \times disc_factor_{\pi}$	levelized to an- nual payments and incurred in each investment period after a resource is built.
$+\sum_{\gamma^{\nu}\in\gamma^{\sigma},\pi} \Big(CE_{\gamma^{\nu},\pi} \times annualized_investment_cost_p_mwh_{\gamma^{\nu},\pi} \Big)$	
$\times n_y ears_r ep_{\pi} \times disc_factor_{\pi}$	No endogenous re- tirements are mod- eled here.
$+\sum_{\lambda^{\nu},\pi} \Big(CL_{\lambda^{\nu},\pi} \times annualized_investment_cost_p_mw_{\lambda^{\nu},\pi}$	
$\times n_y ears_r ep_{\pi} \times disc_factor_{\pi}$	
Operational costs	
$\sum_{\gamma,\tau} \Big(tp_weight_{\tau} \times hr^{\tau} \times n_years_rep_{\pi^{\tau}} \times disc_factor_{\pi^{\tau}} \Big)$	dispatchable and mustrun generator variable O&M cost
$\times O_{\gamma \in \Gamma^{\phi} \cup \Gamma^{\mu}, \tau} \times var_om_{\gamma \in \Gamma^{\phi} \cup \Gamma^{\mu}} \Big)$	

	$+\sum_{\gamma,\tau} \left(tp_weight_{\tau} \times hr^{\tau} \times n_years_rep_{\pi^{\tau}} \times disc_factor_{\pi^{\tau}} \right) \\ \times \left(O_{\gamma \in \Gamma^{\chi} \cup \Gamma^{\omega}, \tau} + CUR_{\gamma \in \Gamma^{\chi} \cup \Gamma^{\omega}, \tau} \right) \times var_om_{\gamma \in \Gamma^{\chi} \cup \Gamma^{\omega}} \right)$	curtailable (hydro and variable) gener- ator variable O&M cost
	$+\sum_{\gamma^{\phi},\tau^{\pi}} \Big(tp_weight_{\tau} \times hr^{\tau} \times n_years_rep_{\pi^{\tau}} \times disc_factor_{\pi^{\tau}}$	dispatchable genera- tor fuel cost
	$\times O_{\gamma^{\phi},\tau} \times heat_rate_{\gamma^{\phi}} \times fuel_price_{\gamma^{\phi},\pi^{\tau}} \Big)$	
	$+\sum_{\gamma\in\Gamma^{\mu}\cap\Gamma^{\nu},\tau^{\pi}} \Big(tp_weight_{\tau}\times n_years_rep_{\pi^{\tau}}$	candidate must-run generator fuel cost
919	$\times O_{\gamma^{\mu},\tau} \times heat_rate^{\mu}_{\gamma} \times fuel_price_{\gamma^{\mu},\pi^{\tau}} \Big)$	
	$+\sum_{\gamma^{\sigma},\tau} \Big(tp_weight_{\tau} \times n_years_rep_{\pi^{\tau}} \times disc_factor_{\pi^{\tau}}$	Storage variable O&M cost (for batteries)
	$\times D_{\gamma^{\sigma},\tau} \times var_om_{\gamma^{\sigma}} \Big)$	
	$+\sum_{\gamma^{\phi},\tau} \Big(tp_weight_{\tau} \times n_years_rep_{\pi^{\tau}} \times disc_factor_{\pi^{\tau}}$	Startup costs for dis- patchable generators
	$\times startup_capacity_{\gamma^{\phi},\tau} \times startup_cost_per_unit_capacity_{\gamma^{\phi}}$	
	$+ \sum_{z,\tau} \left(tp_weight_{\tau}^{\delta} \times unserved_energy_penalty_z \right)$	Unserved energy penalties
	$+ \sum_{z,\tau} \left(tp_weight_{\tau}^{\delta} \times overgeneration_penalty_z \right)$	Overgeneration penalties